Popular Backyard Flock program reduces biosecurity risks of amateur production

by Sarah Stinson and Aslı Mete

The California Animal Health and Food Safety laboratories provide free necropsy (postmortem examination) services to owners of backyard poultry through the Backyard Flock program funded by the California Department of Food and Agriculture. We collected and analyzed data on the number of poultry submissions to the program between 2007 and 2012, the lab totals by location and the diseases diagnosed. During those 6 years, submissions increased 383%, with chickens representing 91% of them, and the greatest increases occurred in Santa Clara, Los Angeles and Sonoma counties. The necropsy data showed that the digestive (32.5%) and hemolymphatic (16.9%) systems were the most commonly affected. Marek's disease accounted for 13.3% of diagnoses (492 cases). With the rapid rise in the number of poultry being raised by amateur producers, biosecurity education is essential.

The Backyard Flock program encourages backyard poultry owners to submit dead birds for postmortem examination. The program monitors for diseases that could devastate California's commercial poultry industry. Veterinarians also provide information on how to lobby for changes to local ordinances to allow the keeping of backyard poultry in urban areas (Palermo 2010). Such public lobbying has resulted in widespread changes to many ordinances, including, for example, in Sacramento County, where the grassroots organization CLUCK, the Campaign to Legalize Urban Chicken Keeping, has pushed the issue to the forefront of local politics (Cary 2009). A Sacramento city ordinance was amended in 2011 to allow the legal ownership of up to three hens (Sacramento City Code § 9.44.860) in urban neighborhoods.

The rapid rise in the number of poultry being raised by amateur producers without education on biosecurity (the protection of agricultural animals from infectious agents) is creating an increased risk of the transmission of infectious diseases, both to other backyard flocks and ultimately to commercial flocks as well. The Backyard Flock program offered through the California Animal Health and Food Safety (CAHFS) laboratory system provides owners of backyard flocks with valuable diagnoses and disease information at no charge. This information improves flock management and biosecurity and is also invaluable for tracking disease trends and statistics within a population from which it is difficult to collect data.

Federal, state, local regulation

The U.S. Department of Agriculture (USDA) regulates aspects of the non-commercial industry related to disease prevention under the Poultry Products Inspection Act (21 U.S.C. § 451 et seq.) and the Egg Products Inspection Act (21 U.S.C. § 1031 et seq.). The California Department of Food and Agriculture (CDFA) regulates poultry in California in much the same way. Under specific circumstances in which a foreign animal disease is suspected, the CDFA (in conjunction with the USDA) has the authority to quarantine and, if necessary, to destroy potentially infected animals (CDFA 2006). This authority is reserved for serious threats to biosecurity and consumer safety, such as avian influenza.
as the recent outbreaks of highly pathogenic avian influenza (HPAI) and exotic Newcastle disease (END), and extends to all poultry within the state.

Other federal and state laws that regulate poultry and egg production are applicable only to large producers. Zoning, and every other aspect pertaining to backyard flocks, is left to the discretion of city and county regulators. Permitting; neighbor consent; personal use versus production; minimum lot size and setback requirements; and coop design, materials, maintenance and placement are elements often included in local regulation, though regulations vary by city (Salkin 2011).

Very little data exists on backyard flock size, health or distribution. Regulations that would monitor and regulate flocks for infectious and zoonotic (communicable from animals to humans) diseases such as avian influenza and Salmonella have met with a significant lack of compliance, as have the city of Sacramento's attempts to mandate the licensing of chickens, with similar requirements to those already in place for dog and cat owners (Sacramento City Code § 9.44.880). Since 2011, when the city legalized backyard flocks, only about 12 flocks have been registered (Arrington 2012). The true number of flocks within city limits is undoubtedly much higher, as just one online community group, Sacramento Backyard Poultry Group, boasts 222 members (Frawley 2013). This lack of data is combined with a lack of education of owners on appropriate biosafety and a lack of resources for flock health (poultry veterinarians), which together create an increased potential for disease transmission to commercial poultry facilities. If poultry health is affected on a large scale, it could cost the state and producers millions of dollars.

**Past health surveys**

A 1990 survey of backyard flocks in close proximity to commercial poultry facilities in California revealed sero-positivity for several highly transmissible diseases, including Mycoplasma species, Salmonella pullorum, Newcastle disease virus, avian encephalomyelitis virus, Bordetella avium, hemorrhagic enteritis virus, infectious bronchitis virus and also infectious bursal disease virus, which can cause significant disease and decreased productivity in commercial birds. Only a small percentage of surveyed owners used pharmaceuticals or biologics for disease prevention (McBride et al. 1991).

In 2004, the USDA conducted a national survey of the poultry industry, called the National Animal Health Monitoring System (NAHMS) Poultry ‘04 survey. It was designed as “a thorough assessment to determine the information needs of the poultry industry, researchers, and Federal and State Governments” and clearly illustrated a need for information regarding bird health, bird movement and biosecurity practices of nontraditional poultry industries, such as backyard flocks, game fowl and live poultry markets (Garber et al. 2007). According to the survey, only 2.9% of backyard flock owners used veterinary services, and the highest percentage (24.4%) used medication obtained from local feed stores. With such low use of veterinary services, there was a demonstrable lack of information being distributed on backyard flock management practices, including important information on flock health and disease risks.

**Backyard Flock program**

On July 19, 1988, the CAHFS laboratory system initiated a Backyard Flock program to encourage owners of backyard poultry flocks to submit birds for necropsy (postmortem) examination. The program was established to continue the state’s surveillance program, previously offered by CDFA’s Veterinary Services, to monitor and detect the immediate threat of HPAI and END. Should the need arise, the program’s data will help state officials identify and contain an outbreak from the start and prevent statewide devastation of backyard and commercial flocks.

Branches of the CAHFS laboratory in Davis, Turlock, Tulare and San Bernardino conduct the necropsy service, which is available to owners of fewer than 1,000 birds (chickens, turkeys, game birds and waterfowl). Standard diagnostic work
for one or two birds is performed at no charge to the owner; the cost is covered by CDFA. The information obtained from the necropsies is invaluable for monitoring the disease distribution in and statistical data of a relatively unregulated population. In our research project, we conducted a retrospective analysis of the data to define and assess the scale of the Backyard Flock program and its locations, and summarized the diagnostic findings.

Data review

Data from avian necropsy cases submitted from backyard flocks (any flock of < 1,000 birds) in the CAHFS laboratory computer database (STARLIMS 10.5.67) were compiled and analyzed. When an animal is submitted for a necropsy examination, a submission form is filled out by either the flock owner or veterinarian. It is then assigned a unique number in the computer system. The form captures information such as flock size, history and location. Submissions that qualify for the Backyard Flock program are categorized separately, and we extracted our data from those submissions for the period between Jan. 1, 2007, and Dec. 31, 2012, including all CAHFS laboratory locations. SQL (Structured Query Language) and Crystal reports were used to extract data based on the following parameters:

1. Total number of Backyard Flock submissions processed by all laboratories from Jan. 1, 2007, to Dec. 31, 2012.
2. Total number of avian submissions processed during this time period that were not covered by the program (pet birds, birds from large commercial producers, racing pigeons, etc.).
3. Number of Backyard Flock submissions received from each county per year from 2007 to 2012.
4. Species type submitted.
5. Cases given a structured diagnosis (SD), which indicates the primary necropsy finding by the examining pathologist. These cases were categorized according to the affected organ system, and etiologies were recorded when available. The traumatic and nutritional/toxicosis groups of conditions were regarded as separate categories and not included in the organ system grouping, since in these cases there were multiple organ systems affected and they were mostly not reported.

Statistical analysis of the data was performed using a chi-square test (Rosner 2000).

Disease findings

Over the 6-year period, CAHFS received 19,539 avian submissions, 2,775 of which were Backyard Flock submissions, a significantly large percentage of all avian submissions, with a P value of < 0.0000001, increasing significantly from 3.6% (n = 173) in 2007 to 30.9% (n = 835) in 2012 (fig. 1). Chickens represented 91% (n = 2,532) of all Backyard Flock submissions during this time period. A 43% decrease in overall avian submissions was also observed within this period (fig. 1). The distribution of submissions by county is shown in figure 2; Santa Clara, Los Angeles and Sonoma counties had the largest increases.

A total of 3,708 SDs were entered for Backyard Flock cases (some cases had multiple SDs in situations where more than one disease was present or more than one individual carcass was submitted under one submission number). Analysis of those cases according to affected organ systems showed digestive (32.5%) and hemolymphatic (16.9%) systems being the most commonly affected (fig. 3). Marek’s disease, which was included in the hemolymphatic system, accounted for 492 cases, 13.3% of the total. The number of cases entered as unexplained death was 72 (1.9%). The observed disease conditions reported as SDs in correlation to affected organ system and etiologies when available were as follows: Digestive system diseases (n = 1,204) were bacterial infections (clostridial, mycobacteriosis, salmonellosis, staphylococcosis), parasitic infections (coccidiosis, nematodiasis, trichomoniasis, cestodiasis), neoplasia, fatty liver syndrome, intestinal volvulus and intussusception, and foreign body ingestion and obstruction. Hemolymphatic system diseases (n = 628) were lymphoproliferative diseases, infectious bursal disease and bursal cryptosporidiosis. Cardiovascular system diseases (n = 82) were ascites syndrome, vitamin E deficiency, Streptococcus species and Escherichia coli infections, and

![Fig. 1. Number of total avian and Backyard Flock submissions for necropsy examinations, 2007–2012.](http://californiaagriculture.ucanr.edu)
congenital malformations. Respiratory system diseases (n = 512) were aspiration pneumonia, rhinitis, sinusitis, airsacculitis, tracheitis, chronic respiratory disease, and pneumonia due to aspergillosis, Mycoplasma species, Avibacterium paragallinarum, Avibacterium gallinarum, E. coli, Klebsiella species, infectious bronchitis virus, inclusion body tracheitis, and infectious laryngotracheitis infections. Integumentary system diseases (n = 128) were cutaneous pox virus, ectoparasitism by lice and mites, and a few bacterial dermatitis or cellulitis cases. Musculoskeletal system diseases (n = 69) included arthritis, discospondylothesis, bone deformity, foot injury, myopathy, muscle necrosis (one reported cause was vitamin E deficiency), muscle neoplasm, rickets, and bone and musculoskeletal diseases where the most commonly isolated infectious agents were Staphylococcus species, Clostridium species and Pasteurella multocida. Nervous system diseases (n = 58) were caused by parasite migration (presumptive Baylisascaris species), listeriosis, aspergillosis, West Nile virus, bornavirus, peripheral neuropathy and congenital malformation. Urinary/renal system diseases (n = 60) included infectious bronchitis virus, bacterial and fungal infections, neoplasia and renal gout. Reproductive tract diseases (n = 521) were omphalitis, salpingitis, peritonitis/coelomitis mostly caused by E. coli and Gallibacterium anatis biovar haemolyticum, internal layer, egg bound, oviduct...
prolapse, yolk sac disorders and neoplasia. Sensory (eye and ear) diseases ($n = 23$) were mostly due to bacterial infections. Endocrine system diseases and neoplasia ($n = 4$) and systemic diseases ($n = 214$) were primarily caused by the aforementioned etiologic bacterial, fungal or viral agents. Apart from starvation, emaciation, malnutrition, dehydration and obesity, the nutritional/toxicosis diseases ($n = 97$) were primarily toxicsises and comprised of botulism, anticoagulants, malathion, organophosphate, lead, copper, selenium, strychnine, vitamin A and zinc; riboflavin, vitamin A, vitamin E, zinc and selenium deficiencies also caused disease in 51.5% of nutritional conditions. Trauma-associated disease or death was primarily due to predation ($n = 36$).

Program use, needs

The increased popularity of keeping backyard chickens and the increased awareness of the free Backyard Flock program resulted in a 383% increase in necropsy submissions to the CAHFS laboratories over the 6 years. The 43% decline in the overall number of avian submissions from its peak in 2007 to 2012 demonstrates that the increase in Backyard Flock Health programs, needs

CDFA has several avian health programs in place to assist the poultry industry in maintaining biosecurity and breeding standards, although many of them are focused on commercial poultry production, not backyard flocks. The National Poultry Improvement Plan (NPIP) is one such program; it helps to establish breeding standards and standards for hatcheries to prevent egg-transmitted and hatchery-disseminated diseases by monitoring certain diseases in flocks of producers who are participants in the program. The program is voluntary, costly and currently has only 15 California backyard flock participants (Monica Della Maggiore, NPIP, personal communication; Mattos 2012). The Quality Assurance Program (QAP), another voluntary program implemented by CDFA and managed by the California Poultry Health Board/NPIP, is targeted toward large commercial producers that seek to ensure food animal biosecurity and consumer protection. It has an extremely high percentage of participation, representing about 95% of California’s commercial egg and poultry producers (CDFA 2012a).

CDFA recently published an information pamphlet specifically for owners or potential owners of backyard flocks that provides basic flock management information and explains how to recognize signs of illness (CDFA 2012b). UC Davis Department of Animal Science, UC Cooperative Extension, and the companion animal and pet exotics (CAPE) departments also have services and online resources to aid backyard poultry owners, including links to statistical information, disease control and biosecurity, and the CAHFS diagnostic laboratory system (Animal Science 2012). The university is also the location of the Davis branch of the CAHFS laboratory, where many of the tests for the NPIP and QAP programs are performed.

For more information:

CDFA
http://www.cdfa.ca.gov/ahfss/Animal_Health/Avian_Health_Program.html

UC Agriculture and Natural Resources (ANR) publications

UC Cooperative Extension
http://cecentralsierra.ucanr.edu/Livestock_and_Range_Management/Poultry_Resources/

UC Davis Department of Animal Science
http://animalscience.ucdavis.edu/Avian/

USDA
http://www.aphis.usda.gov/animal_health/birdbiosecurity/
submit is significant and cannot be attributed to a general increase in avian
submissions.

The county distribution data demonstrated a substantial increase in submis-
sions in certain counties; however, there is a potential for bias in these results due
to a variation in the ease of making a submission close to a CAHFS laboratory.

While the cost of the necropsy is covered, shipping expenses are not. The cost of
shipping and lack of easy access to a shipping facility may be deterrents to owners
of flocks in more isolated areas, whereas owners in the vicinity of a CAHFS labora-
tory can simply drive their samples to the laboratory. This bias was demonstrated
during the END outbreak of 2002–2003, when a spatial distribution study showed a
strong correlation between proximity to a CAHFS laboratory and number of
Backyard Flock necropsy submissions (Soberano et al. 2009).

The diagnostic data supports the finding that Marek’s disease is the most
commonly diagnosed disease throughout California. When introduced into an
unvaccinated and previously unexposed flock, this disease causes depression, pa-
ralysis and death in up to 80% of birds. Marek’s disease was also found to be the
main disease in a recent retrospective study of chicken mortality focusing on
flocks located specifically in Northern California (Mete et al. 2013), and Senties-
Cue and Charlton (2012) reported that Marek’s disease accounted for 18.6% of all
SDs from backyard poultry throughout the CAHFS laboratories in the past 10
years.

Website forums and blogs may offer convenient opportunities for discus-
sion, but there is usually no screening to check the reliability of the information
distributed among members, which has the potential to encourage misinformation
and could lead to poor flock management.

Hotline for sick birds

What should you do if you find an unusual number of sick
or dead hens in your poultry flock? If yours is a large-scale
commercial operation, your company’s manual probably advises:
 “Remove and isolate the affected birds; sanitize the area where they
were found; have birds and environment tested by staff veterinarian.”

But what if you’ve got a smaller operation with no in-house vet,
or just a few backyard hens? According to California state veterinarian
Annette Jones, DVM, you still need to take quick action. Ideally, you
already have a relationship with a veterinarian familiar with poultry,
so you should call her or him and describe the situation. But even if
you do not have a poultry veterinarian, you can and should call the
bilingual State Bird Hotline, 866-922-BIRD (922-2473). Poultry disease
can travel fast, so it’s essential that it be identified and controlled as
quickly as possible, before it has a chance to spread to other flocks.

The hotline was established by the California Department of Food
and Agriculture’s Division of Animal Health and Food Safety Services
(AHFSS) in recognition of the dual facts that poultry flocks are im-
portant to an increasing number of Californians, and that many flock
owners aren’t trained to recognize the signs of potentially devastat-
ing diseases.

The first thing you’ll hear when you call the hotline is an auto-
mated answering system. After you choose to get information in
Spanish or English, you can select one of the options — such as “re-
port a sick or dead bird” or “learn how to recognize signs of disease.”
You are then connected to a staff veterinarian (or his or her voicemail)
or to helpful recorded information. If you do get the voicemail, be as-
sured that a veterinarian will call you back as soon as possible.

Speed here is definitely of the essence. Southern California’s 2002
outbreak of exotic Newcastle disease showed that. The quicker a vet-
erinarian can identify and control the disease, the fewer other birds
will be affected, and the better off everyone will be.

Depending on circumstances, you may be instructed to contact
one of the California Animal Health and Food Safety (CAHFS) labora-
tories directly for free diagnostic services or you may be visited by a
veterinarian from one of four field offices located up and down the
state who will help you determine what’s wrong with your birds and
what can be done to fix it. All of this is provided at no cost to you.

For more about the hotline and a wealth of information on poul-
try health, check out the AHFSS Avian Safety Program website: http://
www.cdfa.ca.gov/ahfss/Animal_Health/Avian_Health_Program.html.

— W. J. Coats
practices. CDFA has a strong incentive to provide reliable information but has seen a significant decrease in its funding, which has contributed to a reduction in outreach efforts. CAHFS and UC Cooperative Extension faculty routinely give public talks during related community events such as the Davis Tour de Cluck or the Heirloom Exposition in an effort to improve outreach. Nevertheless, the shortage of CDFA funds eventually may translate into a lack of disease surveillance and public awareness of biosecurity that, combined with owner noncompliance and lack of education, could contribute to an increased risk of disease.

As mentioned earlier, the federal and state programs that are in place are vastly underutilized by the backyard poultry community. After the END outbreak of 2002–2003, a study showed that fewer than 2% of backyard poultry owners interviewed were aware of the CAHFS Backyard Flock program and had submitted birds for testing (Soberoano et al. 2009).

The estimated cost to CAHFS, and ultimately to CDFA, for performing each necropsy averages $172 (Emily Sanson-Smith, CAHFS Davis, personal communication). Funding for the Backyard Flock program is crucial in order to continue surveillance for important diseases such as HPAI and END while establishing information on flock distribution, size and encountered disease conditions, which is valuable for improved biosecurity and consumer safety, and is difficult to obtain in other ways. In addition, the low number (1.9%) of cases in the unexplained death category indicates that valuable data was reliably obtained from the majority of cases, giving owners useful information on the health of their flock.

Advertising state and federal avian health programs and providing incentives for backyard flock owners to use them would expand their effectiveness. Also, public and privately run websites and forums might be encouraged to add links to government websites, programs and information, helping CDFA and USDA more effectively disseminate information and obtain data on backyard flocks. This would cost nothing but the time to network with the web hosts. Increased availability of online information from reliable sources could help to decrease the biosecurity risk presented by the increasing number of unregulated backyard flocks in California and nationwide.

Marek’s disease is the most commonly diagnosed cause of death in California poultry; when introduced into an unvaccinated flock, it can affect up to 80% of birds.

References


Crespo R, Shivaprasad HL. 2008. Developmental, metabolic, and other noninfectious disorders. In: Saif YM (ed.). Avian Pathology, California Animal Health and Food Safety Laboratory, School of Veterinary Medicine, UC Davis. We would like to thank CAHFS systemwide for their combined efforts in the Backyard Flock program, and Lucy Gomes, CAHFS Tulare IS staff, who was responsible for extracting the data for this study.


